

## Message Text

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INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

DRAFTED BY LOSDEL-D/LOS STAFF 8/9/76 29098

APPROVED BY D/LOS:AMB, BREWSTER

S/S :MTANNER

S:AHERNE

S/P:MR. VELIOTES

OES: MR. BUSHY

L/OES: MR. BETTAUER

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TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 197880 TOSEC 200263

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EXDIS

E.O. 11652: GDS

TAGS: OVIP(KISSINGER, HENRY A.) PLOS

SUBJECT: REVISED SCENARIO FOR SECRETARY'S VISIT TO THE  
LAW OF THE SEA CONFERENCE, AUGUST 13-14

REF: SECTO 20065

### 1. SUMMARY

THE FOLLOWING IS OUR REVISED RECOMMENDATION ON YOUR SCHEDULED  
VISIT TO THE LAW OF THE SEA CONFERENCE ON AUGUST 13. WE HAVE  
SUBSTITUTED A LUNCHEON WITH THE CONFERENCE LEADERS RATHER  
THAN WITH THE GROUP OF FIVE TO AVOID PUBLIC PERCEPTION THAT  
MAJOR POWERS ARE OUR PRIMARY INTEREST.

### 2. PROPOSED SCHEDULE FOR AUGUST 13

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9:00 A.M.

ARRIVE LAGUARDIA AIRPORT. MET BY UNDER SECRETARY MAW, AMBAS-  
SADOR LEARSON, & MR. OXMAN WHO WOULD BE AVAILABLE TO AC-

COMPANY YOU AND BRIEF YOU ON PROGRAM AND CONFERENCE STATUS.

9:30 A.M.

ARRIVE AT USUN MISSION AND MEET WITH AMERICAN DELEGATION CONSISTING OF APPROXIMATELY 70 MEMBERS FROM GOVERNMENT AND INDUSTRY. WE SUGGEST YOU SPEAK FOR A FEW MINUTES, PERHAPS EXPRESSING YOUR SUPPORT FOR THE DELEGATION AND EMPHASIZING THE IMPORTANCE OF LOS. A QUESTION AND ANSWER PERIOD COULD THEN FOLLOW.

10:00 A. M.

BILATERAL WITH LEONOX BALLAH HEAD, POLITICAL AND ECONOMIC DIVISION OF THE MINISTRY OF EXTERNAL AFFAIRS, VICE CHAIRMAN OF DELEGATION TRINIDAD AND TOBAGO. HE IS THE HEAD OF THE GROUP OF 77. THE PURPOSE OF YOUR MEETING WITH BALLAH IS LARGELY POLITICAL. HE IS AN OBVIOUS CONDUIT FOR DELIVERING MESSAGE TO THE REST OF THE GROUP OF 77 AND GOOD PROTECTION FOR OUR INABILITY TO INCLUDE EVERY MEMBER OF THE 77 COUNTRIES ON YOUR FIRST DAY OF BILATERALS.

10:30 A.M.

BILATERAL WITH AUSTRIA. KARL WOLF ENVOY EXTRAORDINARY AND THE CHAIRMAN OF THE GROUP OF LANDLOCKED AND GEOGRAPHICALLY DISADVANTAGED STATES WHICH NOW NUMBERS AT LEAST 52 FROM ALL REGIONS. IT IS ONE OF THE PRIMARY "INTEREST" GROUPS IN THE CONFERENCE. THE PURPOSE IN MEETING WITH AUSTRIA IS PRIMARILY POLITICAL. IT ALSO AFFORDS US AN OPPORTUNITY TO URGE THEM TO MODERATE SOME OF THEIR DEMANDS, WHICH HAVE CAUSED A VERY SHARP REACTION AMONG COASTAL STATES. AT THE SAME TIME IT LEAVES OPEN THE IMPORTANT POSSIBILITY OF WORKING CLOSELY WITH THE GROUP IF THE COASTAL STATES GO TO EXTREMES.

11:00 A.M.

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BILATERAL WITH MEXICO. AMBASSADOR JORGE CASTANED MEXICO IS CHAIRMAN OF THE NEW AND EXPANDED GROUP OF COASTAL STATES OF THE EXCLUSIVE ECONOMIC ZONE WHICH HAS BEEN VARIOUSLY SAID TO INCLUDE SOME 60 TO 85 STATES. (THE GROUP OF FIVE ARE THE ONLY STATES WITH SUBSTANTIAL COAST LINES NOT INCLUDED IN THE COASTAL GROUP.) IN ADDITION MEXICO HAS AN EXTREMELY COMPETENT AND INFLUENTIAL DELEGATION IN ALL COMMITTEES. THEY HAVE RECENTLY TAKEN AN EXTREMIST POSITION IN THE FIRST COMMITTEE WHICH WE WOULD HOPE TO MODERATE. THUS FAR THEY ARE STRONG OPPONENTS OF OURS ON THE HIGH SEAS

STATUS OF THE ECONOMIC ZONE AND IT IS EXTREMELY IMPORTANT THAT THEY UNDERSTAND OUR DETERMINATION ON THIS ISSUE,

WHICH THEY WILL CONVEY TO THE COASTAL STATE GROUP.

11:30 A. M.

BILATERAL WITH THE USSR. AMBASSADOR SEMYON P. KOZYREV, DEPUTY MINISTER OF FOREIGN AFFAIRS CHAIRMAN OF THE DELEGATION AND AMBASSADOR IGOR KOLOSOVSKY. WE WISH TO EMPHASIZE THE COOPERATIVE RELATIONSHIP WITH THE SOVIETS DESPITE RECENT DIFFICULTIES ON SOME ISSUES. ANY CHANCE OF THE SOVIETS INFLUENCING THE BULGARIAN CHAIRMAN OF THE THIRD COMMITTEE TO SHIFT IN OUR DIRECTION ON SCIENTIFIC RESEARCH REQUIRES YOUR PERSONAL INTERVENTION. WE ARE, OF COURSE, AT ODDS WITH THE SOVIETS OVER ISSUES ON QUOTAS ON THE SEABEDS. KOZYREV HAS PROMISED AMBASSADOR LEARSON A THREE WEEK MORATORIUM ON PUBLIC DISCUSSION ON THE QUOTA ISSUE .

12:00 A. M.

BILATERAL WITH JAPAN. AMBASSADOR MASATO FUKISAKI, AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY, CHAIRMAN OF THE DELEGATION. WE HAVE OVER THE YEARS WORKED CLOSELY WITH THE JAPANESE AND THEY HAVE GENERALLY BEEN SUPPORTIVE OF OUR POSITIONS. YOUR MEETING WILL REAFFIRM THIS COOPERATION AND ALLOW A PRIVATE DISCUSSION WITH THEM OF SELECTED ISSUES OF IMPORTANCE TO BOTH SIDES. THEY WILL DOUBTLESSLY TAKE THE OPPORTUNITY TO COMPLAIN ABOUT OUR 200-MILE FISH-CONFIDENTIAL

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ERIES LAW AND ASK FOR SPECIAL CONSIDERATION IN APPLYING IT TO THEM. WE MAY WISH TO RAISE THE QUOTA ISSUE IN COMMITTEE I.

12:30 PERSONAL TIME

1:15 P. M.

LUNCHEON WITH CONFERENCE OFFICIALS; MINISTER JENS EVENSEN (NORWAY) (ACTING LOS CONF PRESIDENT); AMBASSADOR BERNARDO ZULETA (UNDER UN SYG) MR. PAUL ENGO (CHAIRMAN COMMITTEE I (CAMEROON)); AMBASSADOR ANDRES AGUILAR (CHAIRMAN, COMMITTEE II (VENEZUELA)); AMBASSADOR ALEXANDER YANKOV (CHAIRMAN, COMMITTEE III (BULGARIA)); AMBASSADOR ALAN BEESLEY (DRAFTING COMMITTEE (CANADA)); AMBASSADOR KENNETH RATTRAY (RAPPORTEUR (JAMAICA). WE NOW RECOMMEND A LUNCH WITH THE

CONFERENCE LEADERSHIP INSTEAD OF WITH THE GROUP OF FIVE BECAUSE THAT WILL AVOID ANY PUBLIC PERCEPTION THAT YOU ARE CONCENTRATING ON THE BIG POWERS; PROVIDE A MORE INFORMAL SETTING IN WHICH TO MEET AND TALK WITH THE LEADERSHIP; AND ALLOW MORE TIME TO SET THE STAGE WITH THEM FOR YOUR LONGER VISIT AUGUST 24-26. IN ORDER TO TIE DOWN THE CONFERENCE

LEADERSHIP FOR THIS LUNCHEON, THE DELEGATION HOPES TO HAVE YOUR DECISION BY TUESDAY MORNING.

3:15 P. M.

BILATERAL WITH KENYA. MR. FRANCIS XAVIOR NJENGA, UNDER SECRETARY MINISTRY OF FOREIGN AFFAIRS, DEPUTY CHAIRMAN OF DELEGATION. KENYA HAS BEEN ONE OF THE MOST ACTIVE AFRICAN STATES IN THE NEGOTIATIONS, AND HAS TENDED IN THE PAST TO TAKE GENERALLY MODERATE POSITIONS. WE ARE NOW RUNNING INTO TROUBLE WITH KENYA BOTH ON FIRST COMMITTEE ISSUES AND ON THE HIGH SEAS STATUS OF THE ECONOMIC ZONE. WE BELIEVE KENYA HOLDS ONE OF THE BEST POSSIBILITIES IN AFRICAN GROUP OF CONSTRUCTIVE LEADERSHIP FROM OUR POINT OF VIEW, BUT THIS MAY REQUIRE DIRECT CONTACT WITH THEIR FOREIGN MINISTER AFTER YOU SEE THEIR DELEGATION HERE.

3:45 P. M.

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INDIA: H. E. MR. H. R. GOKHALE, MINISTER OF LAW, JUSTICE AND COMPANY AFFAIRS, CHAIRMAN OF DELEGATION; H.E. MR. S. P. JAGOTA, AMBASSADOR, JOINT SECRETARY AND LEGAL ADVISOR MINISTERS OF EXTERNAL AFFAIRS (DEPUTY CHAIRMAN AND CHAIRMAN OF DELEGATION IN ABSENCE OF MINISTER). INDIA HAS EMERGED AS OUR MOST ACTIVE AND EFFECTIVE OPPONENT ON VIRTUALLY ALL OUTSTANDING ISSUES. JAGOTA IS SHREWD, AMBITIOUS AND WIDELY RESPECTED. HE WAS APPOINTED AUGUST 9 AS CO-CHAIRMAN OF A NEW COMMITTEE I WORKING GROUP WHICH WILL, AT LEAST TEMPORARILY, SUPPLANT THE CHAIRMAN OF THE COMMITTEE IN EFFECT. WE BELIEVE THIS IS A NECESSARY FIRST STEP IN OPENING A NEW DIALOGUE WITH INDIA.

4:15 P. M.

BILATERAL WITH EGYPT. H. E. MR. AHMED ESMAT ABDEL MEGUID, AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY, PERMANENT REPRESENTATIVE TO THE UNITED NATIONS AND CHAIRMAN OF DELEGATION. THE ARAB GROUP HAS ADOPTED AN EXTREMELY STRIDENT POSITION IN THE FIRST COMMITTEE. WE WOULD HOPE TO PERSUADE INDIA TO TRY TO MODERATE THE ARAB GROUP'S POSITION. IN ADDITION, IT IS IMPORTANT THAT WE ATTEMPT TO PERSUADE EGYPT NOT TO START A MAJOR FIGHT AT THIS CONFERENCE OVER THE SRRAIT OF TIRAN WHICH WOULD WRECK THE CONFERENCE.

4:45 P. M.

BILATERAL WITH PERU. AMBASSADOR JUAN MIGUEL BAKULA, (PRESIDENT OF DELEGATION); AMBASSADOR ALFONSO ARIAS SCHREIBER, AND ALVARO DE SOTO, AS CHAIRMAN OF THE GROUP 77 IN COMMITTEE I, DE SOTO HAS BEEN ONE OF THE MOST

EFFECTIVE DEVELOPING COUNTRY LEADERS IN THE NEGOTIATIONS. HOWEVER, HIS PARTICIPATION IN THE SECRET BRAZIL GROUP AND MODERATION HAS UNDERMINED HIS POSITION. PERU WOULD BE VERY INTERESTED IN WORKING WITH US TO PROTECT THE REVISED SINGLE NEGOTIATING TEXT IN COMMITTEE I, AND CAN BE EXPECTED TO GIVE YOU A VERY ACCURATE ASSESSMENT OF THE SITUATION. IN THE SECOND COMMITTEE, PERU IS ONE OF OUR MOST EXTREME OPPONENTS ON THE LEGAL STATUS OF THE ECONOMIC ZONE. CONFIDENTIAL

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IT IS IMPORTANT THAT THEY UNDERSTAND OUR DETERMINATION ON THIS LATTER ISSUE. IT WOULD BE USEFUL TO REMIND THE PERUVIANS OF THE DIFFICULT DECISIONS WE HAD TO MAKE TO ACCOMMODATE THEIR CONCERNS RE ARTICLE 9(ON PRODUCTION LIMITATIONS ON SEABED MINING).

5:15 P. M.

BILATERAL WITH FRG. MR. ROHUEDDER, STATE SECRETARY OF THE FEDERAL MINISTRY FOR ECONOMICS AND H.E. MR. KARL HERMANN KNOKE, AMBASSADOR, FOREIGN OFFICE, CHAIRMAN OF THE DELEGATION. THE BASIC PURPOSE OF MEETING WITH THE FRG IS TO REASSURE GERMANY THAT WE WANT TO WORK CLOSELY WITH THEM DESPITE THE FACT THAT THEY ARE NOT IN THE GROUP OF FIVE. WE ALSO WANT TO STRENGTHEN THEIR HAND IN THE PROPOSAL MADE BY FRANCE TO GET A COMMON EUROPEAN COMMUNITY POSITION IN SUPPORT OF DEEP SEABED QUOTAS. IN ADDITION FRANCE IS TRYING TO MANEUVER THE ECONOMIC COMMUNITY TO SUPPORT COASTAL STATE VIEW OF ECONOMIC ZONE. FRG WILL BE OUR BEST ALLY AGAINST THIS DANGEROUS MOVE.

### 3. PROPOSED SCHEDULE FOR AUGUST 14

10:00 A. M.

PRESS CONFERENCE. SINCE WALDHEIM WILL NOT BE AVAILABLE SATURDAY MORNING, WE PROPOSE YOU HAVE A PRESS CONFERENCE WITH UN-ACCREDITED MEDIA REPRESENTATIVES. THROUGH THIS GROUP YOU MAY BE BETTER ABLE TO FOCUS PUBLIC ATTENTION ON LAW OF THE SEA. WE WOULD SUGGEST A SHORT OPENING STATEMENT.

THE COMBINATION OF THE FRIDAY PRESS BACKGROUNDER AND YOUR PRESS CONFERENCE SHOULD GIVE US GOOD MEDIA COVERAGE FOR YOUR ATTENDANCE AT LOS SESSION. ROBINSON

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